

United States Senate

WASHINGTON, DC 20510

October 27, 2025

The Honorable Phillip Swagel
Director, Congressional Budget Office
Ford House Office Building
Washington, DC 20515

Dr. Swagel:

On June 7, 2025, the Trump administration issued a Presidential Memorandum titled *Department of Defense Security for the Protection of Department of Homeland Security Functions*, directing the domestic deployment of National Guard personnel to U.S. cities. This extraordinary mobilization of military forces within the continental United States raises serious fiscal, legal, and constitutional concerns; and warrants close congressional scrutiny.

Deploying federalized National Guard units for domestic security operations marks a significant departure from long-standing practice. It also carries substantial cost implications that have not been publicly disclosed or formally justified to Congress. The American people deserve full transparency regarding how their tax dollars are being used especially as it pertains to the deployment of military personnel for missions on U.S. soil without a declared emergency or state request.

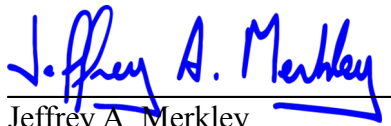
In light of the scope and sensitivity of this deployment, we respectfully request that CBO provide an independent assessment of the projected costs associated with these domestic operations. Specifically, we ask that your analysis include:

- The costs to activate, deploy, and compensate National Guard personnel;
- The operational, logistical, and sustainment costs of maintaining these deployments; and
- Any additional direct or indirect costs associated with the use of National Guard or other military forces for this purpose.

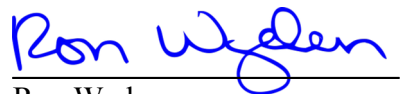
Congress must have a clear understanding of both the immediate and long-term budgetary consequences of this policy. A timely and comprehensive estimate from CBO will support fiscal accountability and help ensure that executive actions remain subject to appropriate legislative oversight.

Thank you for your prompt attention to this matter.

Sincerely,



Jeffrey A. Merkley
United States Senator



Ron Wyden
United States Senator



Angela D. Alsobrooks
United States Senator



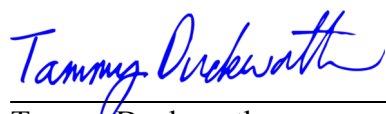
Richard Blumenthal
United States Senator



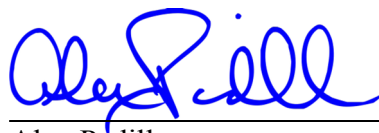
Elizabeth Warren
United States Senator



Chris Van Hollen
United States Senator



Tammy Duckworth
United States Senator



Alex Padilla
United States Senator



Cory A. Booker
United States Senator



Richard J. Durbin
United States Senator



Andy Kim
United States Senator